## H. R. 3989

To provide for the enactment of user fees proposed by the President in his budget submission under section 1105(a) of title 31, United States Code, for fiscal year 1999.

### IN THE HOUSE OF REPRESENTATIVES

June 3, 1998

Mr. Solomon introduced the following bill; which was referred to the Committee on Ways and Means, and in addition to the Committees on Commerce, Agriculture, Resources, the Judiciary, Transportation and Infrastructure, Banking and Financial Services, and International Relations, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

### A BILL

To provide for the enactment of user fees proposed by the President in his budget submission under section 1105(a) of title 31, United States Code, for fiscal year 1999.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "User Fee Act of
- 5 1998".

# 1 TITLE I—FOOD AND DRUG 2 ADMINISTRATION FEES

3	SEC. 101. REFERENCES IN THIS TITLE.
4	Whenever in this title an amendment or repeal is ex-
5	pressed in terms of an amendment to, a repeal of, a sec-
6	tion or other provision, the reference shall be considered
7	to be made to a section or other provision of the Federal
8	Food, Drug, and Cosmetic Act.
9	PART A—USER FEES
10	SEC. 111. FEES RELATED TO FOOD ADDITIVE PETITIONS.
11	(a) Types of Fees.—Beginning in fiscal year 1999,
12	the Secretary of Health and Human Services (referred to
13	in this title as the "Secretary") shall establish, in accord-
14	ance with section 121, fees to cover activities of the Food
15	and Drug Administration in connection with—
16	(1) petitions for food additives submitted pursu-
17	ant to section 409(b) (21 U.S.C. 438(b));
18	(2) notifications to the Secretary for food con-
19	tact substances submitted pursuant to section
20	409(h) (21 U.S.C. 438(h));
21	(3) petitions for color additives submitted pur-
22	suant to section 721 (21 U.S.C. 379e);
23	(4) petitions, submitted pursuant to sections
24	201(s), and 701(a) (21 U.S.C. 321(s), 371(a)) and
25	regulations thereunder, for affirmation that a sub-

- 1 stance that becomes, or may reasonably be expected
- 2 to become, a component of food is generally recog-
- 3 nized as safe; and
- 4 (5) notifications to the Secretary, submitted
- 5 pursuant to sections 201(s) and 701(a) and regula-
- 6 tions thereunder asserting that a substance that be-
- 7 comes, or may reasonably be expected to become, a
- 8 component of food is generally recognized as safe.
- 9 The fees shall be payable at the time the petition or notifi-
- 10 cation is submitted to the Secretary.
- 11 (b) FEE AMOUNTS AND AVAILABILITY.—Subject to
- 12 section 121(a)(1)(A), fees for the activities specified in
- 13 subsection (a) shall be set for each fiscal year at amounts
- 14 that the Secretary reasonably estimates to be sufficient
- 15 to generate revenues totaling \$10,335,000 for each of fis-
- 16 cal years 1999 through 2003, and shall remain available
- 17 until expended, to the extent provided in appropriations
- 18 Acts, for the costs of carrying out such activities.
- 19 SEC. 112. FEES RELATED TO GENERIC DRUGS.
- 20 (a) Types of Fees.—Beginning in fiscal year 1999,
- 21 the Secretary shall establish, in accordance with section
- 22 121, fees to cover activities of the Food and Drug Admin-
- 23 istration in connection with applications for approval for
- 24 new drugs submitted pursuant to section 505(j) (21

- 1 U.S.C. 355). The fees shall be payable at the time the
- 2 application for approval is submitted to the Secretary.
- 3 (b) FEE AMOUNTS AND AVAILABILITY.—Subject to
- 4 section 121(a)(1)(A), fees for the activities specified in
- 5 subsection (a) shall be set for each fiscal year at amounts
- 6 that the Secretary reasonably estimates to be sufficient
- 7 to generate revenues totaling \$12,377,000 for each of fis-
- 8 cal years 1999 through 2003, and shall remain available
- 9 until expended, to the extent provided in appropriations
- 10 Acts, for the costs of carrying out such activities.
- 11 SEC. 113. FEES RELATED TO ANIMAL DRUGS.
- 12 (a) Types of Fees.—Beginning in fiscal year 1999,
- 13 the Secretary shall establish, in accordance with section
- 14 121, fees to cover activities of the Food and Drug Admin-
- 15 istration in connection with—
- 16 (1) applications, including supplements, for new
- animal drugs submitted pursuant to section
- 18 512(b)(1) (21 U.S.C. 360b(b)(1), including applica-
- 19 tion and other submissions for import tolerances, as
- described in section 512(a)(6) (21 U.S.C.
- 21 360b(a)(b);
- 22 (2) abbreviated applications, including supple-
- 23 ments, for new animal drugs submitted pursuant to
- 24 section 512(b)(2) (21 U.S.C. 360b(b)(2)); and

1 (3) applications for licenses to manufacture ani-2 mal feeds bearing or containing new animal drugs, 3 submitted pursuant to section 512(m) (21 U.S.C. 360b(m)). 5 The fees shall be payable at the time the application for approval is submitted to the Secretary. 6 7 (b) FEE AMOUNTS AND AVAILABILITY.—Subject to 8 section 121(a)(1)(A), fees for the activities specified in subsection (a) shall be set for each fiscal year at amounts 10 that the Secretary reasonably estimates to be sufficient to generate revenues totaling \$10,100,000 for each of fis-11 cal years 1999 through 2003, and shall remain available 12 until expended, to the extent provided in appropriations Acts, for the costs of carrying out such activities. 14 15 SEC. 114. FEES RELATED TO MEDICAL DEVICES. 16 (a) Types of Fees.—Beginning in fiscal year 1999, the Secretary shall establish, in accordance with section 121, fees to cover activities of the Food and Drug Admin-18 istration in connection with applications for— 19 20 (1) premarket approval of devices (including 21 proposed product development protocols) submitted 22 under section 515 (21 U.S.C. 360e); 23 (2) supplements to approved premarket ap-24 proval applications for which clinical data are re-

quired;

- 1 (3) supplements to approved premarket ap-
- 2 proval applications for which clinical data are not re-
- 3 quired; and
- 4 (4) device premarket notification submissions
- 5 under section 510(k) (21 U.S.C. 360(k)).
- 6 The fees shall be payable at the time the application is
- 7 submitted to the Secretary.
- 8 (b) Fee Amounts.—The fees required under sub-
- 9 section (a) shall be as follows:
- 10 (1) \$175,000 for applications described in sub-
- 11 section (a)(1).
- 12 (2) \$100,000 for supplements described in sub-
- section (a)(2).
- 14 (3) \$6,000 for supplements described in sub-
- 15 section (a)(3).
- 16 (4) \$4,500 for submissions described in sub-
- section (a)(4).
- 18 (c) FEE AMOUNTS AND AVAILABILITY.—Subject to
- 19 section 121(a)(1)(A), fees for the activities specified in
- 20 subsection (a) shall be set each fiscal year in accordance
- 21 with section 121 to amounts that the Secretary reasonably
- 22 estimates to be sufficient to generate revenues totaling
- 23 \$25,000,000 for each of fiscal years 1999 through 2003,
- 24 and shall remain available until expended, to the extent

- 1 provided in appropriations Acts, for the costs of carrying
- 2 out such activities.
- 3 SEC. 115. FEES RELATED TO IMPORT INSPECTIONS AND EX-
- 4 PORT CERTIFICATES.
- 5 (a) Types of Fees.—Beginning in fiscal year 1999,
- 6 the Secretary shall establish, in accordance with section
- 7 121, fees to cover activities of the Food and Drug Admin-
- 8 istration in connection with the review of imported human
- 9 and animal drugs, medical devices, and food subject to
- 10 regulation under the Federal Food, Drug, and Cosmetic
- 11 Act (including activities relating to admission or detention
- 12 of, refusal of entry to, and the issuance of export certifi-
- 13 cates for such items). The fees shall be payable at the time
- 14 of each import entry or request for export certificates for
- 15 shipment of the item.
- 16 (b) FEE AMOUNTS AND AVAILABILITY.—Subject to
- 17 section 121(a)(1)(A), fees for the activities specified in
- 18 subsection (a) shall be set for each fiscal year at amounts
- 19 that the Secretary reasonably estimates to be sufficient
- 20 to generate revenues totaling \$12,000,000 for each of fis-
- 21 cal years 1999 through 2003, and shall remain available
- 22 until expended, to the extent provided in appropriations
- 23 Acts, for the costs of carrying out such activities.

1	(c) Collections.—The fees authorized by this sec-
2	tion shall be collected on behalf of the Secretary by the
3	United States Customs Service.
4	SEC. 116. FEES RELATED TO ENTITIES UNDER FDA'S OVER-
5	SIGHT.
6	(a) Types of Fees.—Beginning in fiscal year 1999,
7	the Secretary shall establish, in accordance with section
8	121, fees to cover activities of the Food and Drug Admin-
9	istration in connection with regulatory activities with re-
10	spect to regulated products approved for marketing. The
11	Secretary shall assess fees for monitoring establishments
12	that are subject to regulation (including inspections con-
13	ducted pursuant to section 704 (21 U.S.C. 374), and other
14	regulatory activities), as follows:
15	(1) FOOD ESTABLISHMENTS.—An establish-
16	ment subject to inspection under section 704 (21
17	U.S.C. 374) because it manufactures, processes,
18	packs, or holds food for (or after) shipment in inter-
19	state commerce, is subject to assessment of annual
20	fees under this section. The Secretary may impose
21	an annual registration requirement on such an es-
22	tablishment to facilitate assessment and collection of
23	the fees.
24	(2) Drug and device establishments.—An
25	establishment subject to the annual registration re-

- 1 quirement under section 510 (21 U.S.C. 360) (with
- 2 respect to products other than those for which such
- 3 an establishment is subject to section 736 (21
- 4 U.S.C. 379h) is subject to assessment of annual fees
- 5 under this section at the time of registration.
- 6 (3) Cosmetic establishments.—An estab-
- 7 lishment subject to inspection under section 704 (21)
- 8 U.S.C. 374) because it manufactures, processes,
- 9 packs, or holds cosmetics for (or after) shipment in
- interstate commerce is subject to assessment of an-
- 11 nual fees under this section. The Secretary may im-
- pose an annual registration requirement on such an
- establishment to facilitate assessment and collection
- of the fees.
- 15 This section does not affect any other statutory or regu-
- 16 latory requirements imposed on these entities.
- 17 (b) FEE AMOUNTS AND AVAILABILITY.—Subject to
- 18 section 121(a)(1)(A), fees for the activities specified in
- 19 subsection (a) shall be set for each fiscal year at amounts
- 20 that the Secretary reasonably estimates to be sufficient
- 21 to generate revenues totaling \$57,905,000 for each of fis-
- 22 cal years 1999 through 2003, and shall remain available
- 23 until expended, to the extent provided in appropriations
- 24 Acts, for the costs of carrying out such activities.

1	PART B—GENERAL PROVISIONS
2	SEC. 121. GENERAL PROVISIONS RELATED TO USER FEES.
3	(a) Assessment of Fees.—
4	(1) Fee amounts.—
5	(A) Collections subject to appro-
6	PRIATIONS.—The fees authorized by this Act
7	shall be collected in each fiscal year as provided
8	in appropriation Acts for such fiscal year.
9	(B) Relation to costs.—Fees assessed
10	and collected under part A shall not exceed
11	amounts which the Secretary estimates to be
12	sufficient to cover costs of the Food and Drug
13	Administration associated with the activities for
14	which the fees are collected (including costs of
15	assessments and collection of the fees).
16	(C) Variation factors.—The amount of
17	fees established may vary to reflect the cost of
18	those activities with respect to different entities
19	or groups of entities, including the type and
20	size of entity, volume of business, and other
21	factors the Secretary may find appropriate.
22	(2) Fee determination and publication.—
23	The Secretary shall annually establish fee amounts
24	under part A, and shall publish schedules of such
25	fees in the Federal Register as an interim final rule.
26	The establishment and publication of such fees shall

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- be solely in the discretion of the Secretary and shall not be subject to the requirements of sections 553 and 801 of title 5 of the United States Code and shall not be reviewable.
  - (3) Reduction or waiver of fees.—The Secretary may provide for reduction or waiver of the fees under part A in exceptional circumstances in the public interest.

### (b) CREDITING AND AVAILABILITY OF FEES.—

(1) In General.—Fees collected pursuant to part A shall be credited to a special fund in the Treasury for user fees collected by the Food and Drug Administration. The fees shall be available in the amounts specified in appropriations Acts, for salaries and expenses necessary to carry out the responsibilities of the Food and Drug Administration in connection with the activities for which such fees were collected, including the conduct of scientific research, development of methods of analysis, purchase of chemicals, fixtures, furniture, and scientific equipment and apparatus, development and acquisition of information technology and information management systems, acquisition, maintenance, and repair of real property, and expenses of advisory committees.

- 1 (2) FEES AVAILABLE ONLY FOR THE CATEGORY
  2 OF ACTIVITY FOR WHICH ASSESSED.—Fees collected
  3 for each category of activities specified in part A
  4 shall be separately accounted for, and shall be used
  5 only to finance the costs related to carrying out re6 sponsibilities in connection with the same category
  7 of activities for which the fees were collected.
- 8 (c) Collection of Unpaid Fees.—If the Secretary
  9 does not receive payment of a fee assessed under sub10 section (a) within 30 days after it is due, that fee shall
  11 be treated as a claim of the United States Government
  12 subject to the provisions of subchapter II of chapter 37
  13 of title 31 of the United States Code.
- 14 SEC. 122. AGENCY PLAN AND ANNUAL REPORTING RE-15 QUIREMENTS.
- The agency plan for the Food and Drug Administration required under section 903(f) (21 U.S.C. 393(f)) shall include objectives with respect to the assessment, collection, and use of the fees authorized under part A, and the annual report required by section 903(g) (21 U.S.C. (g)) shall describe the performance of the Secretary with

respect to such objectives.

1	TITLE II——MEDICARE
2	ADMINISTRATIVE FEES
3	SEC. 201. COLLECTION OF FEES FROM MEDICARE+CHOICE
4	ORGANIZATIONS FOR CONTRACT INITIATION
5	AND RENEWAL.
6	Section 1857 of the Social Security Act (42 U.S.C.
7	1395w-27) is amended by adding after subsection (h) the
8	following new subsection:
9	"(i) Fees for Contract Issuance and Renewal
10	AND ONGOING MONITORING.—
11	"(1) Authority to impose fees.—The Sec-
12	retary shall impose, to the extent provided in appro-
13	priation Acts—
14	"(A) fees for initial Medicare+Choice con-
15	tracts under this part; and
16	"(B) annual fees for renewal of such con-
17	tracts and monitoring of the ongoing operations
18	of Medicare+Choice organizations.
19	"(2) Assessment of fees.—
20	"(A) Types of fees.—
21	"(i) Initiation fees.—Fee amounts
22	assessed against a member of a class of or-
23	ganizations pursuant to paragraph (1)(A)
24	shall not exceed the Secretary's reasonable
25	estimate of the average cost of initiating a

1	Medicare+Choice contract for an organiza-
2	tion in such class.
3	"(ii) Renewal and monitoring
4	FEES.—Fee amounts assessed pursuant to
5	paragraph (1)(B) against members of a
6	class of organizations shall not exceed the
7	amount which the Secretary reasonably es-
8	timates will generate total revenues suffi-
9	cient to cover total annual costs for renew-
10	ing contracts and performing ongoing mon-
11	itoring with respect to such class.
12	"(B) FEE DETERMINATION AND PUBLICA-
13	TION.—
14	"(i) In General.—The Secretary
15	shall annually establish fee amounts under
16	this subsection, and shall annually publish
17	schedules of such fees in the Federal Reg-
18	ister. The establishment and publication of
19	such fees shall be solely in the discretion of
20	the Secretary and shall not be subject to
21	the requirements of sections 553 and 801
	of title 7 Heited Otetes Onde and shall
22	of title 5, United States Code, and shall
22	not be reviewable. Previously published fee

schedules are effective.

1	"(ii) Reduction or waiver of
2	FEES.—The Secretary may provide for re-
3	duction or waiver of the fees under this
4	subsection in exceptional circumstances in
5	the public interest.
6	"(3) Collection and crediting of fees.—
7	"(A) Initial fees.—Fees assessed
8	against an organization pursuant to paragraph
9	(1)(A) shall be payable upon submission of the
10	application to participate in the program under
11	this title as a Medicare+Choice organization
12	(and shall apply whether or not the Secretary
13	approves such application) and shall be credited
14	to the Health Care Financing Administration
15	Program Management Account.
16	"(B) Renewal and monitoring fees.—
17	Fees assessed against an organization pursuant
18	to paragraph (1)(B) shall be payable annually
19	and may be deducted from amounts otherwise
20	payable from a Trust Fund under this title to
21	such organization. Such fees shall be credited to
22	the Health Care Financing Administration Pro-
23	gram Management Account.
24	"(C) Offset.—Any amount of fees col-
25	lected in a fiscal year under this subsection that

exceeds the amount of such fees available for
expenditure in such fiscal year, as specified in
appropriation Acts, shall be credited to the
Health Care Financing Administration Program Management Account, and shall be available for obligation in subsequent fiscal years to
the extent provided in subsequent appropria-

8 tions Acts.

- 9 "(4) AVAILABILITY OF FEES.—Fees collected 10 pursuant to this subsection shall remain available 11 until expended, in the amounts provided in appro-12 priation Acts, for the costs of the activities for which 13 they were assessed.".
- 14 SEC. 202. FEES FOR SURVEY AND CERTIFICATION.
- 15 Section 1864(e) of the Social Security Act (42 U.S.C.
- 16 1395aa(e)) is amended to read as follows:
- 17 "(e) Fees for Conducting Certification Sur-
- 18 VEYS.—
- 19 "(1) Authority to impose fees.—Except as
- provided in paragraph (6), to the extent provided in
- 21 appropriation Acts, the Secretary shall impose, or
- require States as a condition of agreements under
- this section to impose—

1	"(A) fees for surveys for the purpose of
2	making initial determinations as to whether en-
3	tities meet requirements under this title; and
4	"(B) annual fees to cover the costs of peri-
5	odic surveys to determine whether entities par-
6	ticipating in the program under this title con-
7	tinue to meet such requirements.
8	"(2) Assessment of fees.—
9	"(A) Types of fees.—
10	"(i) Fees for initial surveys.—
11	Fee amounts assessed pursuant to para-
12	graph (1)(A) against an entity in a class
13	and State shall not exceed the estimated
14	average cost of an initial survey and deter-
15	mination for an entity in such class and
16	State.
17	"(ii) Fees for recertification
18	SURVEYS.—
19	"(I) In general.—Fee amounts
20	assessed pursuant to paragraph
21	(1)(B) against entities in a class in a
22	State shall not exceed the amount
23	which the Secretary reasonably esti-
24	mates will generate total revenues suf-
25	ficient to cover the applicable percent-

1	age specified in subclause (II) of total
2	annual costs for such surveys and de-
3	terminations with respect to such
4	class and State.
5	"(II) APPLICABLE PERCENT-
6	AGES.—For purposes of subclause (I),
7	the applicable percentage specified in
8	this subclause is—
9	"(aa) 33 percent for fiscal
10	year 1999;
11	"(bb) 66 percent for fiscal
12	year 2000; and
13	"(cc) 100 percent for fiscal
14	year 2001 and each succeeding
15	fiscal year.
16	"(B) FEE DETERMINATION AND PUBLICA-
17	TION.—
18	"(i) In General.—The Secretary
19	shall annually establish fee amounts under
20	this subsection, and shall annually publish
21	schedules of such fees in the Federal Reg-
22	ister. The establishment and publication of
23	such fees shall be solely in the discretion of
24	the Secretary and shall not be subject to
25	the requirements of sections 553 and 801

1	of title 5, United States Code, and shall
2	not be reviewable. Previously published fee
3	schedules shall remain in effect until new
4	schedules are effective.
5	"(ii) Reduction or waiver of
6	FEES.—The Secretary may provide for re-
7	duction or waiver of the fees under this
8	subsection in exceptional circumstances in
9	the public interest.
10	"(3) Collection and crediting of fees.—
11	"(A) FEES FOR INITIAL SURVEYS.—
12	"(i) Collection of fees.—Fees as-
13	sessed against an entity in a State pursu-
14	ant to paragraph (1)(A) shall be payable
15	at the time of the initial survey to the Sec-
16	retary (or, in the case of surveys per-
17	formed by a State agency, to such agency).
18	"(ii) Remittance of fee amount
19	TO SECRETARY WHERE STATE COLLECTS
20	FEES.—In the event a State agency col-
21	lects a fee pursuant to clause (i), such
22	agency shall remit to the Secretary an
23	amount equal to the Secretary's share of
24	the cost of the activities described in para-
25	graph (1)(A).

1	"(iii) Crediting of fees.—Fees
2	paid to the Secretary pursuant to clause (i)
3	or remitted to the Secretary pursuant to
4	clause (ii) shall be credited to the Health
5	Care Financing Administration Program
6	Management Account.
7	"(B) Fees for recertification sur-
8	VEYS.—
9	"(i) Collection of fees.—Fees as-
10	sessed against an entity pursuant to para-
11	graph (1)(B) shall be payable annually and
12	may be deducted from amounts otherwise
13	payable from a Trust Fund under this title
14	to such entity.
15	"(ii) Reimbursement of state
16	AGENCY COSTS.—Of amounts collected
17	pursuant to clause (i), an amount equal to
18	the State's share of the cost of activities
19	described in paragraph (1)(B) shall be
20	transferred to the appropriate State agen-
21	ey.
22	"(iii) Reimbursement of sec-
23	RETARY'S COSTS.—The balance of the
24	amount collected pursuant to clause (i)
25	that is not paid to a State agency pursuant

1	to clause (ii)	shall be	credited to the
2	Health Care	Financing	Administration
3	Program Mana	agement Acc	count.

- "(C) Offset.—Any amount of fees collected in a fiscal year under this subsection that exceeds the amount of such fees available for expenditure in such fiscal year, as specified in appropriation Acts, shall be credited to the Health Care Financing Administration Program Management Account, and shall be available for obligation in subsequent fiscal years to the extent provided in subsequent appropriations Acts.
- "(4) AVAILABILITY OF FEES.—Fees collected pursuant to this subsection shall remain available until expended, in the amounts provided in appropriation Acts, for necessary expenses related to the purposes for which the fees were assessed.
- "(5) TREATMENT OF FEES FOR PURPOSES OF COST REPORTS.—An entity may not include a fee assessed pursuant to this subsection as an allowable item on a cost report under this title or title XIX.
- "(6) CERTAIN ENTITIES NOT SUBJECT TO FEE.—The Secretary shall not impose fees under this subsection against entities subject to the re-

1	quirements of the Clinical Laboratory Improvement
2	Amendments of 1988.".
3	SEC. 203. FEES FOR REGISTRATION OF INDIVIDUALS AND
4	ENTITIES PROVIDING HEALTH CARE ITEMS
5	OR SERVICES UNDER MEDICARE.
6	Section 1866 of the Social Security Act (42 U.S.C.
7	1395cc) is amended—
8	(1) in the heading, by adding "AND REGISTRA-
9	TION OF OTHER PERSONS FURNISHING SERVICES"
10	after "PROVIDERS OF SERVICES"; and
11	(2) by adding at the end the following new sub-
12	section:
13	"(j) REGISTRATION PROCEDURES AND FEES.—
14	"(1) Registration.—The Secretary shall es-
15	tablish a procedure for initial registration and peri-
16	odic renewal of registration of individuals and enti-
17	ties that furnish items or services for which payment
18	may be made under this title and that are not other-
19	wise subject to provisions of this title providing for
20	such procedures.
21	"(2) Fees.—
22	"(A) AUTHORITY TO IMPOSE FEES.—The
23	Secretary shall impose, to the extent provided
24	in appropriation Acts—

1	"(i) fees for initial agreements with
2	providers of services and initial registra-
3	tions of other entities and individuals that
4	furnish items or services for which pay-
5	ment may be made under this title, and
6	"(ii) annual fees to cover the costs of
7	renewals of agreements and registrations
8	of such individuals and entities.
9	"(B) Assessment of fees.—
10	"(i) Types of fees.—
11	"(I) Initial fees.—Fee
12	amounts assessed pursuant to sub-
13	paragraph (A)(i) against a member of
14	a class of individuals or entities shall
15	not exceed the Secretary's reasonable
16	estimate of the average cost of initiat-
17	ing an agreement or performing an
18	initial registration for an individual or
19	entity in such class.
20	"(II) RENEWAL FEES.—Fee
21	amounts assessed pursuant to sub-
22	paragraph (A)(ii) against members of
23	a class of individuals or entities shall
24	not exceed the amount which the Sec-
25	retary reasonably estimates will gen-

1	erate total revenues sufficient to cover
2	total annual costs of performing such
3	renewals with respect to such class.
4	"(ii) Fee Determination and Pub-
5	LICATION.—
6	"(I) IN GENERAL.—The Sec-
7	retary shall annually establish fee
8	amounts under this paragraph, and
9	shall annually publish schedules of
10	such fees in the Federal Register. The
11	establishment and publication of such
12	fees shall be solely in the discretion of
13	the Secretary and shall not be subject
14	to the requirements of sections 553
15	and 801 of title 5, United States
16	Code, and shall not be reviewable.
17	Previously published fee schedules
18	shall remain in effect until new sched-
19	ules are effective.
20	"(II) REDUCTION OR WAIVER OF
21	FEES.—The Secretary may provide
22	for reduction or waiver of the fees
23	under this paragraph in exceptional
24	circumstances in the public interest.

1	"(C) Collection and crediting of
2	FEES.—
3	"(i) Initial fees.—Fees assessed
4	pursuant to subparagraph (A)(i) against
5	an individual or entity shall be payable
6	upon application for billing privileges
7	under the program under this title (and
8	shall apply whether or not the Secretary
9	approves such application) and shall be
10	credited to the Health Care Financing Ad-
11	ministration Program Management Ac-
12	count.
13	"(ii) Renewal fees.—Fees assessed
14	pursuant to subparagraph (A)(ii) against
15	an individual or entity shall be payable an-
16	nually and may be deducted from amounts
17	otherwise payable from a Trust Fund
18	under this title to such individual or entity.
19	Such fees shall be credited to the Health
20	Care Financing Administration Program
21	Management Account.
22	"(iii) Offset.—Any amount of fees
23	collected in a fiscal year under this para-
24	graph that exceeds the amount of such fees
25	available for expenditure in such fiscal

1	year, as specified in appropriation Acts,
2	shall be credited to the Health Care Fi-
3	nancing Administration Program Manage-
4	ment Account, and shall be available for
5	obligation in subsequent fiscal years to the
6	extent provided in subsequent appropria-
7	tions Acts.
8	"(D) Availability of fees.—Fees col-
9	lected pursuant to this paragraph shall remain
10	available until expended, in the amounts pro-
11	vided in appropriation Acts, for necessary ex-
12	penses related to initiating and renewing such
13	agreements and registrations, including costs
14	of—
15	"(i) establishing and maintaining pro-
16	cedures and records systems;
17	"(ii) processing applications;
18	"(iii) background investigations;
19	"(iv) renewal of billing privileges; and
20	"(v) reverification of eligibility.
21	"(E) Treatment of fees for purposes
22	OF COST REPORTS.—An entity may not include
23	a fee assessed pursuant to this paragraph as an
24	allowable item on a cost report under this title
25	or title XIX.".

1	SEC. 204. FEES TO COVER THE COST OF MEDICARE DESK
2	REVIEW, AUDIT, AND COST SETTLEMENT AC-
3	TIVITIES.
4	Section 1893 of the Social Security Act (42 U.S.C.
5	1395ddd) is amended by adding at the end the following
6	new subsection:
7	"(f) Fees for Review, Audit, and Cost Settle-
8	MENT ACTIVITIES.—
9	"(1) Authority to impose fees.—The Sec-
10	retary shall impose fees on providers of services and
11	other entities furnishing items or services for which
12	payment may be made under this title for perform-
13	ance of review, audit, and cost settlement activities
14	in connection with the audit of cost reports under
15	subsection $(b)(2)$ .
16	"(2) Assessment of fees.—
17	"(A) IN GENERAL.—Fee amounts assessed
18	pursuant to paragraph (1) against members of
19	a class of entities shall not exceed the amount
20	which the Secretary reasonably estimates will
21	generate total revenues sufficient to cover total
22	annual costs for performing such activities with
23	respect to such class.
24	"(B) FEE DETERMINATION AND PUBLICA-
25	TION.—

1 "(i) IN GENERAL.—The Secretary 2 shall annually establish fee amounts under 3 this subsection, and shall annually publish schedules of such fees in the Federal Register. The establishment and publication of 6 such fees shall be solely in the discretion of 7 the Secretary and shall not be subject to 8 the requirements of sections 553 and 801 9 of title 5, United States Code, and shall 10 not be reviewable. Previously published fee 11 schedules shall remain in effect until new 12 schedules are effective.

"(ii) REDUCTION OR WAIVER OF FEES.—The Secretary may provide for reduction or waiver of the fees under this subsection in exceptional circumstances in the public interest.

"(3) Collection, Crediting, and availabilIty of fees.—Fees assessed pursuant to paragraph
(1) against an entity shall be payable annually and
may be deducted from amounts otherwise payable
from a Trust Fund under this title to such entity.
Such fees shall be credited to the Health Care
Fraud and Abuse Control Account. Fees collected
pursuant to this subsection shall remain available

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1	until expended, for necessary expenses for the pur-
2	poses for which the fees were assessed.
3	"(4) Treatment of fees for purposes of
4	COST REPORTS.—An entity may not include a fee as-
5	sessed pursuant to this subsection as an allowable
6	item on a cost report under this title or title XIX.".
7	SEC. 205. FEES FOR PROCESSING CLAIMS.
8	(a) In General.—Part D of title XVIII of the Social
9	Security Act is amended by adding at the end the follow-
10	ing new section:
11	"SEC. 1897. FEES FOR PROCESSING CLAIMS.
12	"(a) Authority To Impose Fees.—
13	"(1) In general.—Subject to subsection (b),
14	each claim described in paragraph (2) submitted by
15	an individual or entity furnishing items or services
16	for which payment may be made under this title is
17	subject to a processing fee of \$1.00.
18	"(2) Claims subject to fee.—A claim is
19	subject to the fee specified in paragraph (1) if it—
20	"(A) duplicates, in whole or in part, an-
21	other claim submitted by the same individual or
22	entity;
23	"(B) is a claim that cannot be processed
24	and must, in accordance with the Secretary's
25	instructions, be returned by the fiscal inter-

1	mediary or carrier to the individual or entity for
2	completion; or
3	"(C) is not submitted electronically by an
4	individual or entity or the authorized billing
5	agent of such individual or entity.
6	"(b) Collection, Crediting, and Availability
7	of Fees.—
8	"(1) Appropriations required.—Fees shall
9	be collected and expended under this section to the
10	extent provided in appropriation Acts.
11	"(2) Deduction from trust fund.—The
12	Secretary shall deduct any fees assessed pursuant to
13	subsection (a) against an individual or entity from
14	amounts otherwise payable from a Trust Fund
15	under this title to such individual or entity, and
16	shall transfer the amount so deducted from such
17	Trust Fund to the Health Care Financing Adminis-
18	tration Program Management Account.
19	"(3) Offset.—Any amount of fees collected in
20	a fiscal year under this section that exceeds the
21	amount of such fees available for expenditure in
22	such fiscal year, as specified in appropriation Acts,
23	shall be credited to the Health Care Financing Ad-
24	ministration Program Management Account, and

shall be available for obligation in subsequent fiscal

- 1 years to the extent provided in subsequent appro-
- 2 priations Acts.
- 3 "(4) Availability.—Fees collected pursuant
- 4 to this section shall remain available until expended
- for the costs of the activities for which they were as-
- 6 sessed.
- 7 "(c) Waiver of Certain Fees.—The Secretary
- 8 may provide for waiver of fees for claims described in sub-
- 9 section (a)(2)(C) in cases of such compelling cir-
- 10 cumstances as the Secretary may determine.
- 11 "(d) Treatment of Fees for Purposes of Cost
- 12 Reports.—An entity may not include a fee assessed pur-
- 13 suant to this section as an allowable item on a cost report
- 14 under this title or title XIX.".
- 15 (b) Conforming Amendment.—Section 1842(c)(4)
- 16 of such Act (42 U.S.C. 1395u(c)(4)) is amended by strik-
- 17 ing "Neither a carrier" and inserting "Except as provided
- 18 in section 1897, neither a carrier".
- 19 SEC. 206. SECRETARY'S AUTHORITY TO ISSUE INTERIM
- 20 FINAL REGULATIONS.
- The Secretary of Health and Human Services is au-
- 22 thorized to issue any regulations needed to implement the
- 23 amendments made by this title as interim final regula-
- 24 tions.

### TITLE III—MISCELLANEOUS 1 **USER FEES** 2 SEC. 301. AUTHORITY OF SECRETARY OF AGRICULTURE TO 4 IMPOSE USER FEES FOR CERTAIN SERVICES 5 **DEPARTMENT PROVIDED** BY $\mathbf{OF}$ AGRI-6 CULTURE AGENCIES. 7 The Department of Agriculture Reorganization Act of 1994 is amended by inserting after section 219 (7 U.S.C. 6919) the following new section: 10 "SEC. 220. USER FEES FOR CERTAIN SERVICES PROVIDED 11 BY DEPARTMENT AGENCIES, OFFICES, OFFI-12 CERS, AND EMPLOYEES. 13 "(a) User Fees Authorized.—Notwithstanding any other provision of law, the Secretary may prescribe and collect fees sufficient to cover all or some portion of 15 the cost to the Department, including administrative costs, of providing services under the laws specified in subsection 18 (b). 19 "(b) COVERED LAWS.—Subsection (a) applies to the 20 following laws, notwithstanding any provision prohibiting 21 the imposition of user fees in any such law: "(1) Laws administered by the Animal and 22 23 Plant Inspection Service (or any successor agency), 24 including the following specific services:

1	"(A) Biotechnology testing services under
2	the Federal Plant Pest Act (7 U.S.C. 150aa et
3	seq.).
4	"(B) Biotechnology testing services under
5	the Act of August 20, 1912 (commonly known
6	as the Plant Quarantine Act; 7 U.S.C. 151 et
7	seq.).
8	"(C) Animal welfare licensing services
9	under the Animal Welfare Act (7 U.S.C. 2131
10	et seq).
11	"(D) Veterinary biologics services under
12	the Act of March 4, 1913 (commonly known as
13	the Virus-Serum-Toxin Act; 21 U.S.C. 151 et
14	seq.).
15	"(E) Services under the Swine Health Pro-
16	tection Act (7 U.S.C. 3801 et seq.).
17	"(2) Laws administered by the Grain Inspec-
18	tion, Packers and Stockyards Administration (or any
19	successor agency), including the following:
20	"(A) The Packers and Stockyards Act,
21	1921 (7 U.S.C. 181 et seq.).
22	"(B) The United States Grain Standards
23	Act (7 U.S.C. 71 et seq.).

1 "(3) Laws administered by the Food Safety and 2 Inspection Service (or any successor agency), includ-3 ing the following: 4 "(A) The Federal Meat Inspection Act (21 5 U.S.C. 601 et seq.). 6 "(B) The Poultry Products Inspection Act 7 (21 U.S.C. 451 et seq.). 8 "(C) The Egg Products Inspection Act (21 9 U.S.C. 1031 et seq.). "(4) Laws administered by the Natural Re-10 11 sources Conservation Service (or any successor agen-12 cy), including authorities regarding the provision of 13 technical assistance and products for natural re-14 source conservation. 15 "(5) Laws administered by the Farm Service Agency (or any successor agency), including the au-16 17 thorities regarding the provision of information ob-18 tained from information collections from persons 19 participating in the programs administered by the 20 Agency. 21 "(c) Exceptions.—Subsection (b) does not include any law or service for which a user fee is specifically re-23 quired or authorized under another provision of law. "(d) Late Payment Penalties.—If a person sub-24 ject to a fee under this section fails to pay the fee when

- 1 due, the Secretary may assess a late payment penalty, and
- 2 the overdue fees shall accrue interest, as required by sec-
- 3 tion 3717 of title 31, United States Code.
- 4 "(e) Treatment of Fees.—Fees and other
- 5 amounts collected under this section shall be credited to
- 6 the Department accounts that incur the costs associated
- 7 with the provision of the services for which the fees are
- 8 imposed. Funds so credited shall be merged with the ap-
- 9 propriations to which credited and shall be available to the
- 10 Secretary without fiscal year limitation for the same pur-
- 11 poses as the appropriations with which merged.".

#### 12 SEC. 302. NOAA NAVIGATION ASSISTANCE FEES.

- (a) Establishment and Collection.—
- 14 (1) In General.—For fiscal year 1999 and
- each fiscal year thereafter, the Secretary of Com-
- merce, in consultation with the Secretary of Trans-
- 17 portation, shall establish, assess, and collect under
- section 9701 of title 31, United States Code, fees for
- the provision of navigation assistance services.
- 20 (2) FEE SCHEDULE.—The Secretary shall im-
- 21 plement fees under this section by establishment of
- a schedule for such fees. The Secretary shall publish
- an interim final rule containing an initial fee sched-
- 24 ule not later than 150 days after the date of the en-
- actment of this Act.

1	(b) Crediting of Fees.—Fees collected under this
2	section shall be credited as offsetting collections of the De-
3	partment of Commerce.
4	(c) Availability.—
5	(1) In general.—Of amounts of offsetting col-
6	lections credited for fees under this section—
7	(A) not to exceed \$2,500,000 shall be
8	available to the Secretary of Commerce for fis-
9	cal year 1999 for expenses of providing services
10	for which the fees are collected; and
11	(B) amounts in excess of \$2,500,000 shall
12	be available to the Secretary of Commerce for
13	fiscal years after fiscal year 1999 for expenses
14	of providing those services.
15	(2) Available until expended.—Amounts
16	available under this section shall remain available
17	until expended.
18	SEC. 303. FISHERIES MANAGEMENT AND ENFORCEMENT
19	FEES.
20	(a) Establishment and Collection.—
21	(1) In general.—For fiscal year 1999 and
22	each fiscal year thereafter, the Secretary of Com-
23	merce shall establish, assess, and collect under sec-
24	tion 9701 of title 31. United States Code, fees for

1	the provision of fisheries management and enforce-
2	ment services.
3	(2) Manner of Collection.—The Secretary
4	may prescribe the manner in which such fees are
5	collected.
6	(b) MAXIMUM AMOUNT.—The maximum amount of
7	any fee under this section may not exceed one percent of
8	the ex-vessel value of harvested fish with respect to which
9	the fee is collected.
10	(c) Crediting of Fees.—Fees collected under this
11	section shall be credited as offsetting collections of the De-
12	partment of Commerce.
13	(d) Availability.—
14	(1) In general.—Of amounts of offsetting col-
15	lections credited for fees under this section—
16	(A) not to exceed \$19,781,000 shall be
17	available to the Secretary of Commerce for fis-
18	cal year 1999 for expenses of providing services
19	for which the fees are collected; and
20	(B) amounts in excess of \$19,781,000
21	shall be available to the Secretary of Commerce
22	for fiscal years after fiscal year 1999 for ex-
23	penses of providing those services.

1	(2) Available until expended.—Amounts
2	available under this section shall remain available
3	until expended.
4	SEC. 304. LEVEL OF FEES FOR PATENT SERVICES.
5	(a) General Patent Fees.—Section 41 of title 35
6	United States Code, is amended by striking subsection (a)
7	and inserting the following:
8	"(a) The Commissioner shall charge the following
9	fees:
10	"(1)(A) On filing each application for an origi-
11	nal patent, except in design or plant cases, \$790.
12	"(B) In addition, on filing or on presentation at
13	any other time, \$82 for each claim in independent
14	form which is in excess of 3, \$22 for each claim
15	(whether independent or dependent) which is in ex-
16	cess of 20, and \$270 for each application containing
17	a multiple dependent claim.
18	"(C) On filing each provisional application for
19	an original patent, \$150.
20	"(2) For issuing each original or reissue patent
21	except in design or plant cases, \$1,320.
22	"(3) In design and plant cases—
23	"(A) on filing each design application
24	\$330;

1	"(B) on filing each plant application,
2	\$540;
3	"(C) on issuing each design patent, \$450;
4	and
5	"(D) on issuing each plant patent, \$670.
6	"(4)(A) On filing each application for the re-
7	issue of a patent, \$790.
8	"(B) In addition, on filing or on presentation at
9	any other time, \$82 for each claim in independent
10	form which is in excess of the number of independ-
11	ent claims of the original patent, and \$22 for each
12	claim (whether independent or dependent) which is
13	in excess of 20 and also in excess of the number of
14	claims of the original patent.
15	"(5) On filing each disclaimer, \$110.
16	"(6)(A) On filing an appeal from the examiner
17	to the Board of Patent Appeals and Interferences,
18	<b>\$</b> 310.
19	"(B) In addition, on filing a brief in support of
20	the appeal, \$310, and on requesting an oral hearing
21	in the appeal before the Board of Patent Appeals
22	and Interferences, \$270.
23	"(7) On filing each petition for the revival of an
24	unintentionally abandoned application for a patent
25	or for the unintentionally delayed payment of the fee

1 for issuing each patent, \$1,320, unless the petition 2 is filed under section 133 or 151 of this title, in 3 which case the fee shall be \$110. "(8) For petitions for 1-month extensions of 4 5 time to take actions required by the Commissioner 6 in an application— 7 "(A) on filing a first petition, \$110; "(B) on filing a second petition, \$290; and 8 "(C) on filing a third petition or subse-9 quent petition, \$550. 10 11 "(9) Basic national fee for an international ap-12 plication where the Patent and Trademark Office 13 was the International Preliminary Examining Au-14 thority and the International Searching Authority, 15 \$720. "(10) Basic national fee for an international 16 17 application where the Patent and Trademark Office 18 was the International Searching Authority but not 19 the International Preliminary Examining Authority, \$790. 20 "(11) Basic national fee for an international 21 22 application where the Patent and Trademark Office 23 was neither the International Searching Authority 24 nor the International Preliminary Examining Au-

thority, \$1,070.

- 1 "(12) Basic national fee for an international 2 application where the international preliminary ex-3 amination fee has been paid to the Patent and 4 Trademark Office, and the international preliminary 5 examination report states that the provisions of Arti-6 cle 33 (2), (3), and (4) of the Patent Cooperation 7 Treaty have been satisfied for all claims in the appli-8 cation entering the national stage, \$98.
  - "(13) For filing or later presentation of each independent claim in the national stage of an international application in excess of 3, \$82.
- "(14) For filing or later presentation of each claim (whether independent or dependent) in a national stage of an international application in excess of 20, \$22.
- 16 "(15) For each national stage of an inter-17 national application containing a multiple dependent 18 claim, \$270.
- 19 For the purpose of computing fees, a multiple dependent
- 20 claim referred to in section 112 of this title or any claim
- 21 depending therefrom shall be considered as separate de-
- 22 pendent claims in accordance with the number of claims
- 23 to which reference is made. Errors in payment of the addi-
- 24 tional fees may be rectified in accordance with regulations
- 25 of the Commissioner.".

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- 1 (b) Patent Maintenance Fees.—Section 41 of
- 2 title 35, United States Code, is amended by striking sub-
- 3 section (b) and inserting the following:
- 4 "(b) The Commissioner shall charge the following
- 5 fees for maintaining in force all patents based on applica-
- 6 tions filed on or after December 12, 1980:
- 7 "(1) 3 years and 6 months after grant, \$1,050.
- 8 "(2) 7 years and 6 months after grant, \$2,100.
- 9 "(3) 11 years and 6 months after grant,
- 10 \$3,160.
- 11 Unless payment of the applicable maintenance fee is re-
- 12 ceived in the Patent and Trademark Office on or before
- 13 the date the fee is due or within a grace period of 6
- 14 months thereafter, the patent will expire as of the end of
- 15 such grace period. The Commissioner may require the
- 16 payment of a surcharge as a condition of accepting within
- 17 such 6-month grace period the payment of an applicable
- 18 maintenance fee. No fee may be established for maintain-
- 19 ing a design or plant patent in force.".
- 20 (b) Authorization of Collection and Expendi-
- 21 Ture.—Section 42(c) of title 35, United States Code, is
- 22 amended by striking the first sentence and inserting the
- 23 following: "To the extent and in the amounts provided in
- 24 advance in appropriations Acts, fees authorized in this
- 25 title or any other Act to be charged or established by the

- 1 Commissioner shall be collected by and shall be available
- 2 to the Commissioner to carry out the activities of the Pat-
- 3 ent and Trademark Office.".
- 4 (c) Effective Date.—This section and the amend-
- 5 ments made by this section shall take effect on October
- 6 1, 1998.

#### 7 SEC. 305. EXPORT PROMOTION FEES.

- 8 There is authorized to be appropriated to the Inter-
- 9 national Trade Administration of the Department of Com-
- 10 merce \$292,452,000, to remain available until expended,
- 11 of which \$6,000,000 shall be derived from fees to be col-
- 12 lected and used, to the extent provided in appropriation
- 13 Acts, by the International Trade Administration for the
- 14 provision of export promotion services, notwithstanding
- 15 section 3302 of title 31, United States Code. Any such
- 16 fees received in excess of \$6,000,000 in fiscal year 1999
- 17 shall remain available until expended, but shall not be
- 18 made available until October 1, 1999.

# 19 SEC. 306. HARDROCK LOCATION AND MAINTENANCE FEES.

- Title X of the Omnibus Budget Reconciliation Act of
- 21 1993 (Public Law 103-66) is amended as follows:
- 22 (1) Section 10101(a) (30 U.S.C. 28f(a)) is
- amended by striking the first sentence and inserting
- 24 "The holder of each unpatented mining claim, mill
- or tunnel site, located pursuant to the mining laws

- 1 of the United States, whether located before or after
- 2 October 1, 1998, shall pay to the Secretary of the
- 3 Interior, on or before September 1 of each year, for
- 4 year 1999 and subsequent years, a claim mainte-
- 5 nance fee of \$116 per claim or site.".
- 6 (2) Section 10102 (30 U.S.C. 28g) is amended
- 7 by striking "and before September 30, 1998," and
- 8 striking "\$25.00" and inserting "\$28".
- 9 (3) Section 10105 (30 U.S.C. 28j) is amended
- by adding the following new subsection at the end:
- 11 "(d) Availability of Fees.—Fees collected under
- 12 sections 10101 and 10102 (30 U.S.C. 28f and 28g) shall
- 13 be available without further appropriation for Mining Law
- 14 Administration program operations in the year following
- 15 their collection.".
- 16 SEC. 307. IMPOSITION AND USE OF DEPARTMENT OF
- 17 LABOR EMPLOYER FILING FEES UNDER THE
- 18 IMMIGRATION AND NATIONALITY ACT.
- 19 Section 286 of the Immigration and Nationality Act
- 20 (8 U.S.C. 1356) is amended by adding at the end the fol-
- 21 lowing:
- 22 "(s) Department of Labor Fees for Employer-
- 23 Related Filings.—
- "(1) Beginning in fiscal year 2000, the Sec-
- 25 retary of Labor shall impose a fee on each person

filing with the Secretary an application for a labor certification, an employer attestation, or any similar petition or application, in order to meet a requirement or condition of a program under this title or title I relating to the provision to an alien of an immigrant, or nonimmigrant, employment-based status. The fee with respect a filing under a program shall be in an amount prescribed by the Secretary based on the costs of carrying out the Secretary's duties (including enforcement-related functions) with respect to the program.

- "(2) Fees collected under this subsection shall be deposited as an offsetting collection in a fund established for this purpose in the Treasury of the United States.
- "(3) No amount shall be collected or obligated for any fiscal year under this subsection, except to the extent provided in appropriations Acts.
- "(4) The fees in the fund collected with respect to a program shall remain available until expended to the Secretary, to the extent and in such amounts as may be provided in appropriations Acts, to cover the costs described in paragraph (1) with respect to the program, in addition to any other funds that are available to the Secretary to cover such costs.".

# $1\;$ Sec. 308. Coast guard navigation assistance fees.

2	(a) Establishment and Collection.—
3	(1) In general.—For fiscal year 1999 and
4	each fiscal year thereafter, the Secretary of Trans-
5	portation shall establish, assess, and collect under
6	section 9701 of title 31, United States Code, fees for
7	the provision of navigation assistance services.
8	(2) FEE SCHEDULE.—The Secretary shall im-
9	plement fees under this section by establishment of
10	a schedule for such fees. The Secretary shall publish
11	an interim final rule containing an initial fee sched-
12	ule not later than 150 days after the date of the en-
13	actment of this Act.
14	(b) CREDITING OF FEES.—Fees collected under this
15	section shall be credited as offsetting collections of the De-
16	partment of Transportation.
17	(e) Availability.—
18	(1) In general.—Of amounts of offsetting col-
19	lections credited for fees under this section—
20	(A) not to exceed \$35,000,000 shall be
21	available to the Secretary of Transportation for
22	fiscal year 1999 for expenses of providing serv-
23	ices for which the fees are collected; and
24	(B) amounts in excess of \$35,000,000
25	shall be available to the Secretary of Transpor-

1	tation for fiscal years after fiscal year 1999 for
2	expenses of providing those services.
3	(2) Available until expended.—Amounts
4	available under this section shall remain available
5	until expended.
6	SEC. 309. SURFACE TRANSPORTATION BOARD.
7	Section 721 of title 49, United States Code, is
8	amended by adding at the end the following new sub-
9	section:
10	"(f) User Fees.—
11	"(1) Schedule of fees.—The Board shall
12	prescribe by regulation a schedule of user fees for
13	carriers subject to the jurisdiction of the Board. The
14	fees—
15	"(A) shall cover the costs incurred by the
16	Board in carrying out its functions; and
17	"(B) shall be assessed on each carrier in
18	reasonable relationship to the relative benefits
19	received by the carriers from the functions of
20	the Board.
21	"(2) Collection of fees.—The Board shall
22	prescribe procedures for the collection of fees under
23	this subsection. The Board may use the services of
24	a department, agency, or instrumentality of the Fed-
25	eral Government or of a State or local authority to

- 1 collect the fees, and may reimburse the department, 2 agency, or instrumentality a reasonable amount for 3 its services.
- "(3) Use of fees.—Fees collected under this subsection may be used, to the extent provided in advance in appropriation Acts, by the Board for the expenses of carrying out its functions. Any amounts collected in a fiscal year in excess of the amount required for carrying out the functions of the Board for that fiscal year may be retained for use by the Board in a subsequent fiscal year."

# 12 SEC. 310. WETLANDS PERMIT FEES.

- 13 (a) Establishment and Collection.—The Secretary of the Army shall establish and collect fees, from 14 15 applicants for commercial permits under section 404 of the Federal Water Pollution Control Act, for evaluation 16 17 of applications for such permits, the preparation of environmental impact statements under the National Environ-18 mental Policy Act of 1969 in connection with the issuance 19 20 of such permits, and the delineation of wetlands for major 21 developments affecting wetlands.
- 22 (b) Army Civil Works Regulatory Program.—
- 23 (1) ESTABLISHMENT.—There is established in 24 the Treasury of the United States a special account 25 to be known as the "Army Civil Works Regulatory

- Program Account" into which fees collected by the Secretary under subsection (a) shall be deposited.
- 3 (2) Use of fees.—Amounts deposited into the Program Account shall be available to the Secretary, 5 as provided in appropriation acts, to apply toward 6 the costs incurred by the Department of the Army 7 in administering laws pertaining to the regulation of 8 navigable waters of the United States, including wet-9 lands. Such amounts shall be in addition to appro-10 priations otherwise available to the Secretary for ad-11 ministering such laws.

# 12 SEC. 311. RADIOLOGICAL PREPAREDNESS FEES.

- 13 (a) Establishment of Radiological Emergency
- 14 Preparedness Fund.—There is established in the
- 15 Treasury of the United States a radiological emergency
- 16 preparedness fund which shall be available under the
- 17 Atomic Energy Act of 1954 and Executive Order No.
- 18 12657 for offsite radiological emergency planning, pre-
- 19 paredness, and response.
- 20 (b) Fees.—
- 21 (1) IN GENERAL.—For fiscal year 1999 and
- each fiscal year thereafter, the Director of the Fed-
- eral Emergency Management Agency shall establish
- 24 (by regulation), assess, and collect fees under this
- subsection from persons subject to the radiological

- emergency preparedness regulations issued by the
   Director.
- 3 (2)AGGREGATE AMOUNT.—The aggregate amount of fees assessed and collected under this 5 subsection during a fiscal year shall not be less than 6 the amounts anticipated by the Director to be nec-7 essary to carry out the radiological emergency pre-8 paredness program of the Federal Emergency Man-9 agement Agency for such fiscal year.
  - (3) PROCEDURES.—The methodology for assessment and collection of fees under this subsection shall be fair and equitable. Such fees shall reflect the costs of providing services, including administrative costs of collecting fees.
    - (4) Deposit.—Fees collected under this subsection shall be deposited in the radiological emergency preparedness fund established under subsection (a) as offsetting collections. An amount equal to the amount of fees so deposited shall become available for authorized purposes on October 1 of the fiscal year in which the fees are collected and shall remain available until expended.

# 23 SEC. 312. AVIATION ACCIDENT INVESTIGATION FEE.

(a) ESTABLISHMENT AND COLLECTION.—For fiscal
 year 1999 and each fiscal year thereafter the Chairman

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- 1 of the National Transportation Safety Board shall estab-
- 2 lish, assess, and collect under section 9701 of title 31,
- 3 United States Code, fees from air carriers to partially
- 4 cover the costs of aviation accident investigations. Such
- 5 fees shall be established by publication of an initial pro-
- 6 posed fee schedule as an interim final rule in the Federal
- 7 Register not later than 150 days after the date of the en-
- 8 actment of this Act.
- 9 (b) Maximum Amount.—The maximum amount of
- 10 fees collected under this section shall not exceed
- 11 \$6,000,000 in any fiscal year.
- 12 (c) Use of Fees.—Fees collected under this sub-
- 13 section shall be credited as offsetting collections to an ac-
- 14 count established in the Treasury of the United States for
- 15 such purpose and shall be available until expended for nec-
- 16 essary expenses for the National Transportation Safety
- 17 Board in conducting aviation accident investigations, in-
- 18 cluding the hiring of passenger motor vehicles and aircraft
- 19 and services authorized by section 3109 of title 5, United
- 20 States Code, but at rates for individuals not to exceed the
- 21 per diem rate equivalent to the rate as authorized by law
- 22 under sections 5901 and 5902 of such title.

1	SEC. 313. MONETARY ASSESSMENT ON CLAIMANT REP-
2	RESENTATIVES UTILIZING THE SOCIAL SECU-
3	RITY ADMINISTRATION'S FEE APPROVAL AND
4	DIRECT PAYMENT PROCESSES.
5	(a) Representatives of Title II Claimants.—
6	(1) In General.—Section 206 of the Social
7	Security Act (42 U.S.C. 406) is amended by adding
8	at the end the following new subsection:
9	(d)(1) In any case in which a fee (exceeding zero)
10	of a person who renders services for compensation in con-
11	nection with a claim for entitlement to benefits under this
12	title is—
13	"(A) fixed by the Commissioner pursuant to the
14	last sentence of subsection (a)(1),
15	"(B) approved by the Commissioner pursuant
16	to subsection $(a)(2)(A)$ , or
17	"(C) determined and allowed by a court pursu-
18	ant to subsection (b)(1)(A),
19	the Commissioner shall assess such person an amount de-
20	termined in accordance with paragraph (2).
21	"(2) The amount of the assessment under paragraph
22	(1) shall be—
23	"(A) \$165 (or such different amount as the
24	Commissioner may prescribe by regulation), if the
25	Commissioner certifies payment of a fee to a person
26	described in paragraph (1) out of past-due benefits

- 1 payable under this title pursuant to subsection
- 2 (a)(4)(A) or (b)(1)(A) (or would so certify such pay-
- ment but for a reduction to zero authorized by para-
- 4 graph (3)(A), or
- 5 "(B) \$40 (or such different amount as the
- 6 Commissioner may prescribe by regulation) in any
- 7 other case.
- 8 "(3)(A) Notwithstanding section 3716 of title 31,
- 9 United States Code, and subsections (a)(4) and (b)(1)(A)
- 10 of this section, the Commissioner may reduce (to not below
- 11 zero) the amount otherwise subject to certification for pay-
- 12 ment as a fee to an attorney from past-due benefits in
- 13 order to recover any assessment or assessments under this
- 14 subsection owing by such attorney (without regard to
- 15 whether such assessments derive from the claim giving
- 16 rise to the past-due benefits in connection with which the
- 17 fee payment is subject to certification).
- 18 "(B) The Commissioner shall establish by regulation
- 19 procedures for the collection of assessments under this
- 20 subsection not recoverable as provided in subparagraph
- 21 (A).
- 22 "(4) Assessments collected under this subsection
- 23 shall be credited to a special trust fund receipt account
- 24 established in the Treasury of the United States for as-
- 25 sessments on representatives under this subsection. The

amounts so credited, to the extent and in the amounts provided in advance in appropriations Acts, shall be available to defray expenses incurred in carrying out this title and related laws. 5 "(5) From amounts credited under paragraph (4) to the special account established in the Treasury of the United States for assessments on representatives under 8 this subsection, there is authorized to be appropriated an amount not to exceed \$19,000,000 for fiscal year 1999, 10 \$26,000,000 for fiscal year 2000, and such sums as may be necessary for each fiscal year thereafter, for administrative expenses in carrying out this title and related 12 laws.". 13 14 (2) Conforming amendments.— 15 (A) Section 206(a)(4)(A) of such Act (42) 16 U.S.C. 406(a)(4)(A) is amended by striking 17 the period and inserting ", except that the 18 amount otherwise subject to certification may 19 be reduced (to not less than zero) pursuant to 20 subsection (d)(3)(A).". 21 (B) Section 206(b)(1)(A) of such Act (42) 22 U.S.C. 406(b)(1)(A) is amended by striking 23 the period at the end of the first sentence and 24 inserting ", except that the amount otherwise

subject to certification may be reduced (to not

1	less than zero) pursuant to subsection
2	(d)(3)(A).".
3	(b) Representatives of Title XVI Claimants.—
4	Section 1631(d)(2) of such Act (42 U.S.C. 1383(d)(2))
5	is amended by redesignating subparagraph (B) as sub-
6	paragraph (C) and by inserting after subparagraph (A)
7	the following new subparagraph:
8	"(B) The provisions of section 206(d) shall apply to
9	this part to the same extent as they apply in the case of
10	title II, except that—
11	"(i) references therein to title II shall be
12	deemed to be references to title XVI;
13	"(ii) references to entitlement to benefits under
14	title II shall be deemed to be references to eligibility
15	for benefits under this title;
16	"(iii) such provisions shall apply only with re-
17	spect to assessments applicable to cases other than
18	cases involving certification of payment of a fee to
19	a representative out of past-due benefits; and
20	"(iv) the total amount of the appropriations au-
21	thorized in paragraph (5) thereof for carrying out
22	this title and title II may not exceed \$19,000,000
23	for fiscal year 1999 and \$26,000,000 for fiscal year
24	2000.".

1	(c) Effective Date.—The amendments made by
2	this section shall apply to any person who, for a fee, rep-
3	resents or otherwise assists a claimant with a claim arising
4	under title II or title XVI of the Social Security Act, and
5	whose representation of such claimant in connection with
6	such claim commences on or after the 60th day following
7	the date of the enactment of this Act.
8	SEC. 314. RAILROAD SAFETY.
9	Section 20115(e) of title 49, United States Code, is
10	amended by striking "1995" and inserting "2003".
11	SEC. 315. INCREASE IN CUSTOMS MERCHANDISE PROCESS-
12	ING FEE.
13	Section 13031 of the Consolidated Omnibus Budget
14	Reconciliation Act of 1985 (19 U.S.C. 58c) is amended
15	as follows:
16	(1) Subsection (a)(9)(B)(i) is amended by strik-
17	ing "0.21 percent nor less than 0.15 percent" and
18	inserting "0.25 nor less than 0.15 percent".
19	(2) Subsection (f) is amended—
20	(A) by redesignating paragraphs (4) and
21	(5) as paragraphs (5) and (6), respectively;
<ul><li>21</li><li>22</li></ul>	<ul><li>(5) as paragraphs (5) and (6), respectively;</li><li>(B) in paragraph (5), as so redesignated,</li></ul>

1	(C) by inserting after paragraph (3) the
2	following:
3	"(4) Fees collected under subsection (a)(9) in excess
4	of .21 percent ad valorem shall be available until expended
5	for necessary expenses incurred by the Secretary of the
6	Treasury for the National Customs Automation Program
7	established under section 411 of the Tariff Act of 1930,
8	in addition to amounts otherwise available for such pur-
9	pose."; and
10	(D) in paragraph (1)(B) by striking "para-
11	graph (5)" and inserting "paragraph (6)".
12	SEC. 316. PESTICIDE REGISTRATION FEES.
13	Section 4(i) of the Federal Insecticide, Fungicide,
14	and Rodenticide Act (7 U.S.C. 136a–1(i)) is amended—
15	(1) in paragraph (6), by striking "(5)" and in-
16	serting "(6)";
17	(2) by redesignating paragraphs (6) and (7) as
18	paragraphs (7) and (8), respectively; and
19	(3) by inserting after paragraph (5) the follow-
20	ing:
21	"(6) Registration fees.—
22	"(A) AUTHORITY TO LEVY FEE.—The Ad-
23	ministrator may levy fees upon applicants for
24	registration and amendments to registration
25	under section 3 of this Act and applicants for

1	experimental use permits under section 5 of this
2	Act, pursuant to regulations similar to sections
3	152.410(b), 152.412, and 152.414 of title 40,
4	Code of Federal Regulations (as in effect as of
5	July 1, 1997), in amounts sufficient to cover
6	costs associated with the review of such applica-
7	tions.
8	"(B) Time of payment.—An applicant
9	upon whom a fee is levied under this paragraph
10	shall pay the fee at the time of application, un-
11	less otherwise specified by the Administrator.
12	"(C) EFFECT OF FAILURE TO PAY BY
13	TIME PRESCRIBED.—The Administrator may,
14	by order and without a hearing, deny the appli-
15	cation of any applicant who fails to pay, within
16	such time as the Administrator has prescribed,
17	any fee levied on the applicant under this para-
18	graph.
19	"(D) AUTHORITY TO REDUCE OR WAIVE
20	FEE.—The Administrator may reduce or waive
21	any fee that would otherwise be assessed under
22	this paragraph—
23	"(i) in connection with an application
24	for an active ingredient that is contained
25	only in pesticides for which registration is

1	sought solely for agricultural or non-
2	agricultural minor use; and
3	"(ii) in such other circumstances as
4	the Administrator determines to be in the
5	public interest.
6	"(E) Use of fees.—The Administrator
7	shall deposit in a special fund in the Treasury
8	of the United States all fees collected under this
9	paragraph, and the amount of such fees shall
10	be available, subject to appropriation, to carry
11	out the activities of the Environmental Protec-
12	tion Agency in the issuance of the registrations
13	under sections 3 and 5 in respect of which the
14	fees were paid.".
15	SEC. 317. CHEMICAL PRE-MANUFACTURING NOTIFICATION
16	FEES.
17	Notwithstanding section 26(b)(1) of the Toxic Sub-
18	stances Control Act (15 U.S.C. 2625(b)(1)), the Adminis-
19	trator of the Environmental Protection Agency is author-
20	ized to assess, in fiscal year 1999 and thereafter, fees from
21	any person required to submit data under section 4 or 5
22	of such Act (15 U.S.C. 2603, 2604) without regard to the
23	dollar limitations established in section 26(b)(1) of such
24	Act. Such fees shall be calculated to cover costs associated

25 with administering those sections of such Act, and shall

- 1 be paid at the time of data submission, unless otherwise
- 2 specified by the Administrator. The Administrator may
- 3 take into account the ability to pay of the person required
- 4 to submit the data and the cost to the Administrator of
- 5 reviewing such data. The Administrator shall promulgate
- 6 rules to implement this section. Such rules may provide
- 7 for allocating the fee in any case in which the expenses
- 8 of data submission under section 4 or 5 of such Act are
- 9 shared. Increased fees collected under this section shall
- 10 be deposited in a special fund in the United States Treas-
- 11 ury, which thereafter will be available, subject to appro-
- 12 priation, to carry out the Administration's activities for
- 13 which such fees are collected.
- 14 SEC. 318. NRC USER FEES AND ANNUAL CHARGES.
- 15 Section 6101(a)(3) of the Omnibus Budget Reconcili-
- 16 ation Act of 1990 (42 U.S.C. 2214(a)(3)) is amended by
- 17 striking "September 30, 1998" and inserting "September
- 18 30, 2003".
- 19 SEC. 318. BANK EXAMINATION FEES.
- 20 (a) FDIC Examination Fees.—Section 10(e)(1) of
- 21 the Federal Deposit Insurance Act (12 U.S.C. 1820(e)(1))
- 22 is amended to read as follows:
- 23 "(1) IN GENERAL.—
- 24 "(A) REGULATORY EXAMINATIONS.—Sub-
- ject to paragraph (6), the cost of conducting

any examination under subsection (b)(2) of an insured depository institution described in subparagraph (A) of such subsection shall be assessed by the Corporation against the institution in an amount sufficient to meet the Corporation's expenses in carrying out the examination.

- "(B) Insurance examinations.—The cost of conducting any examination of a depository institution under subsection (b)(2) or (b)(3), other than an examination to which subparagraph (A) applies, may be assessed by the Corporation against the institution to meet the Corporation's expenses in carrying out the examination.".
- 16 (b) Federal Reserve Board Examination 17 Fees.—The 2d sentence of the 8th undesignated para-18 graph of section 9 of the Federal Reserve Act (12 U.S.C. 19 326) is amended—
- 20 (1) by striking "may, in the discretion of the 21 Board of Governors of the Federal Reserve System, 22 be assessed" and inserting "shall be assessed, sub-23 ject to section 10(e)(6) of the Federal Deposit In-24 surance Act,"; and

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1	(2) by striking "and, when so assessed, shall be
2	paid" and inserting "and shall be paid".
3	(c) Reasonable Reduction in Examination
4	FEES FOR STATE BANKS AND SAVINGS ASSOCIATIONS.—
5	Section 10(e) of the Federal Deposit Insurance Act (12
6	U.S.C. 1820(e)) is amended by adding at the end the fol-
7	lowing new paragraph:
8	"(6) Reductions and Exemptions.—
9	"(A) REDUCTION FOR DEPOSITORY INSTI-
10	TUTIONS SUBJECT TO DUAL SUPERVISION.—
11	"(i) In general.—The amount of
12	any assessment or other fee imposed on
13	any State depository institution for an an-
14	nual regular examination—
15	"(I) by the Corporation under
16	paragraph (1)(A);
17	"(II) by the Board of Governors
18	of the Federal Reserve System under
19	the 8th undesignated paragraph of
20	section 9 of the Federal Reserve Act;
21	or
22	"(III) by the Director of the Of-
23	fice of Thrift Supervision under sec-
24	tion 9(a) of the Home Owners' Loan
25	Act,

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during any 12-month period may be reduced to the extent the agency determines to be appropriate to reflect the fact that the supervision of such State depository institution by an appropriate State bank supervisor has reduced the need for Federal supervision.

"(ii) Limit on amount of reduc-TION.—The amount of any reduction under clause (i) with respect to any State depository institution shall not exceed the amount of an assessment or fee imposed on such institution by the State bank supervisor for the most recent examination of the institution by the supervisor before January 1, 1998 (or, in the case of an institution which was not subject to an examination by the State bank supervisor before such date, the amount which the appropriate Federal banking agency reasonably determines would have been imposed by such supervisor for an examination of the institution as of such date).

"(iii) Adjustment for inflation.—For purposes of clause (ii), the

1	amount described in such clause shall be
2	adjusted annually after December 31,
3	1998, by the annual percentage increase in
4	the Consumer Price Index for Urban Wage
5	Earners and Clerical Workers published by
6	the Bureau of Labor Statistics.
7	"(B) Exemption for state depository
8	INSTITUTIONS WITH ASSETS OF LESS THAN
9	\$100,000,000.—Notwithstanding any other provi-
10	sion of law, no assessment or other fee for an
11	annual regular examination may be imposed on
12	any State depository institution which has total
13	assets of less than \$100,000,000—
14	"(i) by the Corporation under para-
15	graph(1)(A);
16	"(ii) by the Board of Governors of the
17	Federal Reserve System under the 8th un-
18	designated paragraph of section 9 of the
19	Federal Reserve Act; or
20	"(iii) by the Director of the Office of
21	Thrift Supervision under section 9(a) of
22	the Home Owners' Loan Act.".
23	(d) Technical and Conforming Amendments.—
24	(1) Section 10(b)(2) of the Federal Deposit In-
25	surance Act (12 U.S.C. 1820(b)(2) is amended by

- inserting "an examination is required under subsection (d)(1) or" after "whenever".
- 3 (2) Section 10(d)(4) of the Federal Deposit In-
- 4 surance Act (12 U.S.C. 1820(d)(4)) is amended by
- 5 inserting "and subsection (e)(6)" after "(1), (2),
- 6 and (3)".
- 7 (e) Report on Fees Required to Be Imposed on
- 8 Bank Holding Companies.—Before January 31 of each
- 9 calendar year which begins after the date of the enactment
- 10 of this Act, the Board of Governors of the Federal Reserve
- 11 System shall submit a report to the Congress containing—
- 12 (1) the total costs incurred by the Board during
- the year preceding the year of such report which are
- 14 attributable to each examination of a bank holding
- 15 company conducted during such year pursuant to
- section 5(c) of the Bank Holding Company Act of
- 17 1956; and
- 18 (2) the total amount assessed against, and paid
- by, each bank holding company under such section
- for the examination.
- 21 SEC. 319. EXTENSION OF THE RECREATIONAL FEE DEM-
- 22 ONSTRATION PROGRAM.
- (a) AUTHORITY.—The authority provided to the Na-
- 24 tional Park Service under the recreational fee demonstra-

1	tion program authorized by section 315 of Public Law
2	104–134 (16 U.S.C. 460l–6a note)—
3	(1) is extended through September 30, 2005;
4	and
5	(2) shall be available for all units of the Na-
6	tional Park System, except that no recreational ad-
7	mission fee may be charged at Great Smoky Moun-
8	tains National Park and Lincoln Home National
9	Historic Site.
10	(b) Report.—
11	(1) IN GENERAL.—Not later than September
12	30, 2000, the Secretary of the Interior shall submit
13	to the Committee on Resources of the House of Rep-
14	resentatives and the Committee on Energy and Nat-
15	ural Resources of the Senate a report detailing the
16	status of the recreational fee demonstration program
17	conducted in national parks under section 315 of
18	Public Law 104–134 (16 U.S.C. 460l–6a note).
19	(2) Contents.—The report under paragraph
20	(1) shall contain—
21	(A) an evaluation of the fee demonstration
22	program conducted at each national park;
23	(B) with respect to each national park, a
24	description of the criteria that were used to de-

1	termine whether a recreational fee should or
2	should not be charged at the national park; and
3	(C) a description of the manner in which
4	the amount of the fee at each national park was
5	established.
6	SEC. 320. CONCESSIONS REFORM.
7	(a) FINDINGS.—In furtherance of the Act of August
8	25, 1916 (39 Stat. 535), as amended (16 U.S.C. 1,
9	2-4), which directs the Secretary of the Interior to admin-
10	ister areas of the National Park System in accordance
11	with the fundamental purpose of preserving their scenery,
12	wildlife, natural and historic objects, and providing for
13	their enjoyment in a manner that will leave them
14	unimpaired for the enjoyment of future generations, the
15	Congress finds that the preservation and conservation of
16	park resources and values requires that such public ac-
17	commodations, facilities, and services as the Secretary de-
18	termines are necessary and appropriate in accordance with
19	this Act—
20	(1) should be provided only under carefully con-
21	trolled safeguards against unregulated and indis-
22	criminate use so that visitation will not unduly im-
23	pair these values; and
24	(2) should be limited to locations and designs
25	consistent to the highest practicable degree with the

- preservation and conservation of park resources and
   values.
  - (b) Policy.—It is the policy of the Congress that—
  - (1) development on Federal lands within a park shall be limited to those facilities and services that the Secretary determines are necessary and appropriate for public use and enjoyment of the park in which such facilities and services are located;
  - (2) development of such facilities and services within a park should be consistent to the highest practicable degree with the preservation and conservation of the park's resources and values;
  - (3) such facilities and services should be provided by private persons, corporations, or other entities, except when no qualified private interest is willing to provide such facilities and services;
  - (4) if the Secretary determines that development should be provided within a park, such development shall be designed, located, and operated in a manner that is consistent with the purposes for which such park was established;
  - (5) the right to provide such services and to develop or utilize such facilities should be awarded to the person, corporation, or entity submitting the

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1	best proposal through a competitive selection proc-
2	ess; and
3	(6) such facilities or services should be provided
4	to the public at reasonable rates.
5	(c) Definitions.—As used in this section:
6	(1) The term "concessioner" means a person
7	corporation, or other entity to whom a concession
8	contract has been awarded.
9	(2) The term "concession contract" means a
10	contract or permit (but not a commercial use au-
11	thorization issued pursuant to section 6) to provide
12	facilities or services, or both, at a park.
13	(3) The term "facilities" means improvements
14	to real property within parks used to provide accom-
15	modations, facilities, or services to park visitors.
16	(4) The term "park" means a unit of the Na-
17	tional Park System.
18	(5) The term "proposal" means the complete
19	proposal for a concession contract offered by a po-
20	tential or existing concessioner in response to the
21	minimum requirements for the contract established
22	by the Secretary.
23	(6) The term "Secretary" means the Secretary
24	of the Interior.

(d) REPEAL OF CONCESSION POLICY ACT OF 1965.—

- (1) Repeal.—The Act of October 9, 1965, 1 2 Public Law 89–249 (79 Stat. 969, 16 U.S.C. 20– 20g), entitled "An Act relating to the establishment 3 of concession policies administered in the areas ad-4 5 ministered by the National Park Service and for 6 other purposes", is hereby repealed. The repeal of 7 such section shall not affect the validity of any con-8 tract entered into under such Act, but the provisions 9 of this Act shall apply to any such contract except 10 to the extent such provisions are inconsistent with 11 the express terms and conditions of the contract.
- 12 (2) CONFORMING AMENDMENT.—The fourth
  13 sentence of section 3 of the Act of August 25, 1916
  14 (16 U.S.C. 3; 39 Stat. 535) is amended by striking
  15 all through "no natural" and inserting in lieu there16 of, "No natural".
- 18 and policy stated in subsections (a) and (b), and upon a determination by the Secretary that facilities or services are necessary and appropriate for the accommodation of visitors at a park, the Secretary shall, consistent with the provisions of this section, laws relating generally to the administration and management of units of the National Park System, and the park's general management plan, concession plan, and other applicable plans, authorize pri-

- 1 vate persons, corporations, or other entities to provide and
- 2 operate such facilities or services as the Secretary deems
- 3 necessary and appropriate.

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- (f) Commercial Use Authorizations.—
- 5 (1) In General.—To the extent specified in 6 this section, the Secretary, upon request, may au-7 thorize a private person, corporation, or other entity 8 to provide services to park visitors through a com-9 mercial use authorization.
  - (2) Criteria for issuance of authorization.—(A) The authority of this subsection may be used only to authorize provision of services that the Secretary determines will have minimal impact on park resources and values and which are consistent with the purposes for which the park was established and with all applicable management plans for such park.

# (B) The Secretary—

(i) shall require payment of a reasonable fee for issuance for an authorization under this subsection, such fees to remain available without further appropriation to be used, at a minimum, to recover associated management and administration costs;

1	(ii) shall require that the provision of serv-
2	ices under such an authorization be accom-
3	plished in a manner consistent to the highest
4	practicable degree with the preservation and
5	conservation of park resources and values;
6	(iii) shall take appropriate steps to limit
7	the liability of the United States arising from
8	the provision of services under such an author-
9	ization; and
10	(iv) shall have no authority under this sub-
11	section to issue more authorizations than are
12	consistent with the preservation and proper
13	management of park resources and values, and
14	shall establish such other conditions for
15	issuance of such an authorization as the Sec-
16	retary determines appropriate for the protection
17	of visitors, provision of adequate and appro-
18	priate visitor services, and protection and prop-
19	er management of the resources and values of
20	the park.
21	(3) Limitations.—Any authorization issued
22	under this subsection shall be limited to—
23	(A) commercial operations with annual
24	gross revenues of not more than \$25,000 result-

ing from services originating and provided sole-

ly within a park pursuant to such authorization;
or

- (B) the incidental use of park resources by commercial operations which provide services originating outside of the park's boundaries: *Provided*, That such authorization shall not provide for the construction of any structure, fixture, or improvement on Federal lands within the park.
- (4) Duration.—The term of any authorization issued under this subsection shall not exceed 2 years.
- (5) OTHER CONTRACTS.—A person, corporation, or other entity seeking or obtaining an authorization pursuant to this subsection shall not be precluded from also submitting proposals for concession contracts.

# (g) Competitive Selection Process.—

(1) IN GENERAL.—(A) Except as provided in paragraph (2), and consistent with the provisions of paragraph (7), any concession contract entered into pursuant to this section shall be awarded to the person, corporation, or other entity submitting the best proposal as determined by the Secretary, through a

- 1 competitive selection process, as provided in this sec-2 tion.
  - (B)(i) As soon as practicable after the date of enactment of this Act, the Secretary shall promulgate appropriate regulations establishing the competitive selection process.
    - (ii) The regulations shall include provisions for establishing a procedure for the resolution of disputes between the Secretary and a concessioner in those instances where the Secretary has been unable to meet conditions or requirements or provide such services, if any, as set forth in a prospectus pursuant to paragraph (3).
    - (2) Temporary contract.—Notwithstanding the provisions of paragraph (1), the Secretary may award a temporary concession contract in order to avoid interruption of services to the public at a park, except that prior to making such a determination, the Secretary shall take all reasonable and appropriate steps to consider alternatives to avoid such an interruption.
    - (3) Prospectus.—(A)(i) Prior to soliciting proposals for a concession contract at a park, the Secretary shall prepare a prospectus soliciting proposals, and shall publish a notice of its availability

- at least once in local or national newspapers or trade publications, as appropriate, and shall make such prospectus available upon request to all interested parties.
  - (ii) A prospectus shall assign a weight to each factor identified therein related to the importance of such factor in the selection process. Points shall be awarded for each such factor, based on the relative strength of the proposal concerning that factor.
  - (B) The prospectus shall include, but need not be limited to, the following information—
    - (i) the minimum requirements for such contract, as set forth in subsection (d);
    - (ii) the terms and conditions of the existing concession contract awarded for such park, if any, including all fees and other forms of compensation provided to the United States by the concessioner;
    - (iii) other authorized facilities or services which may be provided in a proposal;
    - (iv) facilities and services to be provided by the Secretary to the concessioner, if any, including but not limited to, public access, utilities, and buildings;

1	(v) minimum public services to be offered
2	within a park by the Secretary, including but
3	not limited to, interpretive programs, campsites,
4	and visitor centers; and
5	(vi) such other information related to the
6	proposed concession operation as is provided to
7	the Secretary pursuant to a concession contract
8	or is otherwise available to the Secretary, as the
9	Secretary determines is necessary to allow for
10	the submission of competitive proposals.
11	(4) Minimum Proposal Requirements.—(A)
12	No proposal shall be considered which fails to meet
13	the minimum requirements as determined by the
14	Secretary. Such minimum requirements shall in-
15	clude, but need not be limited to—
16	(i) the minimum acceptable franchise fee;
17	(ii) any facilities, services, or capital in-
18	vestment required to be provided by the conces-
19	sioner; and
20	(iii) measures necessary to ensure the pro-
21	tection and preservation of park resources.
22	(B) The Secretary shall reject any proposal,
23	notwithstanding the franchise fee offered, if the Sec-
24	retary determines that the person, corporation, or
25	entity is not qualified, is likely to provide unsatisfac-

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- tory service, or that the proposal is not responsive to the objectives of protecting and preserving park resources and of providing necessary and appropriate facilities or services to the public at reasonable rates.
  - (C) If all proposals submitted to the Secretary either fail to meet the minimum requirements or are rejected by the Secretary, the Secretary shall establish new minimum contract requirements and re-initiate the competitive selection process pursuant to this section.
  - (5) SELECTION OF BEST PROPOSAL.—(A) In selecting the best proposal, the Secretary shall consider the following principal factors:
    - (i) the responsiveness of the proposal to the objectives of protecting and preserving park resources and of providing necessary and appropriate facilities and services to the public at reasonable rates;
    - (ii) the experience and related background of the person, corporation, or entity submitting the proposal, including but not limited to, the past performance and expertise of such person, corporation, or entity in providing the same or similar facilities or services;

- (iii) the financial capability of the person,
   corporation, or entity submitting the proposal;
   and
  - (iv) the proposed franchise fee: *Provided*,

    That consideration of revenue to the United

    States shall be subordinate to the objectives of

    protecting and preserving park resources and of

    providing necessary and appropriate facilities or

    services to the public at reasonable rates.
  - (B) The Secretary may also consider such secondary factors as the Secretary deems appropriate.
  - (C) In developing regulations to implement this Act, the Secretary shall consider the extent to which plans for employment of Indians (including Native Alaskans) and involvement of businesses owned by Indians, Indian tribes, or Native Alaskans in the operation of concession contracts should be identified as a factor in the selection of a best proposal under this section.
  - (6) Congressional notification.—(A) The Secretary shall submit any proposed concession contract with anticipated annual gross receipts in excess of \$5,000,000 or a duration of 10 or more years to the Committee on Resources of the United States House of Representatives and the Committee on En-

- ergy and Natural Resources of the United States
  Senate.
- 3 (B) The Secretary shall not award any such 4 proposed contract until at least 60 days subsequent 5 to the notification of both Committees.
  - (7) No preferential right of renewal.—
    (A) Except as provided in subparagraph (B), the Secretary shall not grant a preferential right to a concessioner to renew a concession contract entered into pursuant to this section.
  - (B)(i) The Secretary shall grant a preferential right of renewal with respect to a concession contract covered by paragraphs (8) and (9), subject to the requirements of the appropriate subsection.
  - (ii) As used in this paragraph, and paragraphs (8) and (9), the term "preferential right of renewal" means that the Secretary shall allow a concessioner satisfying the requirements of this paragraph (and paragraphs (8) or (9), as appropriate) the opportunity to match the terms and conditions of any competing proposal which the Secretary determines to be the best proposal.
  - (iii) A concessioner who exercises a preferential right of renewal in accordance with the requirements of this subparagraph shall be entitled to award of

1	the new concession contract with respect to which
2	such right is exercised.
3	(8) Outfitting and guide contracts.—(A)
4	The provisions of paragraph (g)(2) shall apply
5	only—
6	(i) to a concession contract—
7	(I) which solely authorizes a conces-
8	sioner to provide outfitting, guide, river
9	running, or other substantially similar
10	services within a park; and
11	(II) which does not grant such conces-
12	sioner any interest in any structure, fix-
13	ture, or improvement pursuant to sub-
14	section (l); and
15	(ii) where the Secretary determines that
16	the concessioner has operated satisfactorily dur-
17	ing the term of the contract (including any ex-
18	tensions thereof); and
19	(iii) where the Secretary determines that
20	the concessioner has submitted a responsive
21	proposal for a new contract which satisfies the
22	minimum requirements established by the Sec-
23	retary pursuant to paragraph (4).
24	(B) With respect to a concession contract (or
25	extension thereof) covered by this subsection which

1	is in effect on the date of enactment of this Act, the
2	provisions of this paragraph shall apply if the holder
3	of such contact, under the laws and policies in effect
4	on the day before the date of enactment of this Act,
5	would have been entitled to a preferential right to
6	renew such contract upon its expiration.
7	(9) Contracts with annual gross receipts
8	UNDER \$500,000.—(A) The provisions of paragraph
9	(7)(B) shall also apply to a concession contract—
10	(i) which the Secretary estimates will re-
11	sult in annual gross receipts of less than
12	\$500,000;
13	(ii) where the Secretary has determined
14	that the concessioner has operated satisfactorily
15	during the term of the contract (including any
16	extensions thereof); and
17	(iii) that the concessioner has submitted a
18	responsive proposal for a new concession con-
19	tract which satisfies the minimum requirements

(B) The provisions of this paragraph shall not apply to a concession contract which solely authorizes a concessioner to provide outfitting, guide, river

established by the Secretary pursuant to para-

graph (4).

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- running, or other substantially similar services within a park pursuant to paragraph (8).
- 3 (10) No preferential right to additional services.—The Secretary shall not grant a pref-5 erential right to a concessioner to provide new or ad-6 ditional services at a park.

#### (h) Franchise Fees.—

- (1) In General.—Franchise fees shall not be less than the minimum fee established by the Secretary for each contract. The minimum fee shall be determined in a manner that will provide the concessioner with a reasonable opportunity to realize a profit on the operation as a whole, commensurate with the capital invested and the obligations assumed under the contract.
- (2) Multiple contracts within a park.—If multiple concession contracts are awarded to authorize concessioners to provide the same or similar outfitting, guide, river running, or other similar services at the same approximate location or resource within a specific park, the Secretary shall establish an identical franchise fee for all such contracts, subject to periodic review and revision by the Secretary. Such fee shall reflect fair market value.

(e) Adjustment of franchise fees.—The amount of any franchise fee for the term of the concession contract shall be specified in the concession contract and may only be modified to reflect substantial changes from the conditions specified or anticipated in the contract.

### (i) Use of Franchise Fees.—

- (1) Deposits to treasury.—All receipts collected pursuant to this section shall be covered into a special account established in the Treasury of the United States. Except as provided in paragraph (2), amounts covered into such account in a fiscal year shall be available for expenditure, subject to appropriation, solely as follows:
  - (A) 50 percent shall be allocated among the units of the National Park System in the same proportion as franchise fees collected from a specific unit bears to the total amount covered into the account for each fiscal year, to be used for resource management and protection, maintenance activities, interpretation, and research.
  - (B) 50 percent shall be allocated among the units of the National Park System on the basis of need, in a manner to be determined by

the Secretary, to be used for resource management and protection, maintenance activities, interpretation, and research.

- (2) SPECIAL ACCOUNT.—Beginning in fiscal year 1998, all receipts collected in the previous year in excess of the following amounts shall be made available from the special account to the Secretary without further appropriation, to be allocated among the units of the National Park System on the basis of need, in a manner to be determined by the Secretary, to be used for resource management and protection, maintenance activities, interpretation, and research:
  - (A) \$17,000,000 for fiscal year 1998.
- (B) \$18,000,000 for fiscal year 1999.
- (C) \$18,000,000 for fiscal year 2000.
- 17 (D) \$18,000,000 for fiscal year 2001.
- 18 (E) \$18,000,000 for fiscal year 2002.
  - (3) Existing concessioner improvement funds.—Nothing in this section shall affect or restrict the use of funds maintained by a concessioner in an existing concessioner improvement account pursuant to a concession contract in effect as of the date of enactment of this Act. No new, renewed, or extended contracts entered into after the date of en-

- actment of this Act shall provide for or authorize the
   use of such concessioner improvement accounts.
  - (4) Inspector General Audits.—Beginning in fiscal year 1998, the Inspector General of the Department of the Interior shall conduct a biennial audit of the concession fees generated pursuant to this section. The Inspector General shall make a determination as to whether concession fees are being collected and expended in accordance with this Act and shall submit copies of each audit to the Committee on Resources of the United States House of Representatives and the Committee on Energy and Natural Resources of the United States Senate.

### (j) Duration of Contract.—

- (1) Maximum term.—A concession contract entered into pursuant to this section shall be awarded for a term not to exceed 10 years: *Provided, however*, That the Secretary may award a contract for a term of up to 20 years if the Secretary determines that the contract terms and conditions necessitate a longer term.
- (2) Temporary contract.—A temporary concession contract awarded on a non-competitive basis pursuant to subsection (f)(2) shall be for a term not to exceed 2 years.

### 1 (k) Transfer of Contract.— 2 (1) In General.—No concession contract may 3 be transferred, assigned, sold, or otherwise conveyed 4 by a concessioner without prior written notification 5 to, and approval of the Secretary. 6 (2) APPROVAL OF TRANSFER.—The Secretary 7 shall not unreasonably withhold approval of a trans-8 fer, assignment, sale, or conveyance of a concession 9 contract, but shall not approve the transfer, assign-10 ment, sale, or conveyance of a concession contract to 11 any individual, corporation or other entity if the Sec-12 retary determines that— 13 (A) such individual, corporation or entity 14 is, or is likely to be, unable to completely satisfy 15 all of the requirements, terms, and conditions of 16 the contract; 17 (B) such transfer, assignment, sale or con-18 veyance is not consistent with the objectives of 19 protecting and preserving park resources, and 20 of providing necessary and appropriate facilities 21 or services to the public at reasonable rates; 22 (C) such transfer, assignment, sale, or con-23 veyance relates to a concession contract which

does not provide to the United States consider-

1 ation commensurate with the probable value of 2 the privileges granted by the contract; or

(D) the terms of such transfer, assignment, sale, or conveyance directly or indirectly attribute a significant value to intangible assets or otherwise may so reduce the opportunity for a reasonable profit over the remaining term of the contract that the United States may be required to make substantial additional expenditures in order to avoid interruption of services to park visitors.

#### (l) Protection of Concessioner Investment.—

- (1) Current contract.—(A) A concessioner who before the date of the enactment of this Act has acquired or constructed, or is required under an existing concession contract to commence acquisition or construction of any structure, fixture, or improvement upon land owned by the United States within a park, pursuant to such contract, shall have a possessory interest therein, to the extent provided by such contract.
- (B) Unless otherwise provided in such contract, said possessory interest shall not be extinguished by the expiration or termination of the contract and may not be taken for public use without just com-

- pensation. Such possessory interest may be assigned,
   transferred, encumbered, or relinquished.
  - (C) Upon the termination of a concession contract in effect before the date of enactment of this title, the Secretary shall determine the value of any outstanding possesory interest applicable to the contract, such value to be determined for all purposes on the basis of applicable laws and contracts in effect on the day before the date of enactment of this Act.
    - (D) Nothing in this paragraph shall be construed to grant a possessory interest to a concessioner whose contract in effect on the date of enactment of this Act does not include recognition of a possessory interest.
    - (2) NEW CONTRACTS.—(A)(i) With respect to a concession contract entered into on or after the date of enactment of this Act, the value of any outstanding possessory interest associated with such contract shall be set at the value determined by the Secretary pursuant to paragraph (1)(C).
    - (ii) As a condition of entering into a concession contract, the value of any outstanding possessory interest shall be reduced on an annual basis, in equal portions, over the same number of years as the time

- period associated with the straight line depreciation of the structure, fixture, or improvement associated with such possessory interest, as provided by applicable Federal income tax laws and regulations in effect on the day before the date of enactment of this Act.
  - (iii) In the event that the contract expires or is terminated prior to the elimination of any outstanding possessory interest, the concessioner shall be entitled to receive from the United States or the successor concessioner payment equal to the remaining value of the possessory interest.
  - (iv) A successor concessioner may not revalue any outstanding possessory interest, nor the period of time over which such interest is reduced.
  - (v) Title to any structure, fixture, or improvement associated with any outstanding possessory interest shall be vested in the United States.
  - (B)(i) If the Secretary determines during the competitive selection process that all proposals submitted either fail to meet the minimum requirements or are rejected (as provided in subsection (g)), the Secretary may, solely with respect to any outstanding possessory interest associated with the contract and established pursuant to a concession contract

- entered into prior to the date of enactment of this Act, suspend the reduction provisions of paragraph (2)(A)(i) for the duration of the contract, and re-initiate the competitive selection process as provided in subsection (g).
- (ii) The Secretary may suspend such reduction provisions only if the Secretary determines that the establishment of other new minimum contract requirements is not likely to result in the submission of satisfactory proposals, and that the suspension of the reduction provisions is likely to result in the submission of satisfactory proposals: *Provided, however*, That nothing in this paragraph shall be construed to require the Secretary to establish a minimum franchise fee at a level below the franchise fee in effect for such contract on the day before the expiration date of the previous contract.
  - (3) NEW STRUCTURES.—(A) On or after the date of enactment of this Act, a concessioner who constructs or acquires a new, additional, or replacement structure, fixture, or improvement upon land owned by the United States within a park, pursuant to a concession contract, shall have an interest in such structure, fixture, or improvement equivalent to the actual original cost of acquiring or constructing

- such structure, fixture, or improvement, less straight line depreciation over the estimated useful life of the asset according to Generally Accepted Accounting Principles: *Provided*, That in no event shall the estimated useful life of such asset exceed the depreciation period used for such asset for Federal income tax purposes.
  - (B) In the event that the contract expires or is terminated prior to the recovery of such costs, the concessioner shall be entitled to receive from the United States or the successor concessioner payment equal to the value of the concessioner's interest in such structure, fixture, or improvement. A successor concessioner may not revalue the interest in such structure, fixture, or improvement, the method of depreciation, or the estimated useful life of the asset.
  - (C) Title to any such structure, fixture, or improvement shall be vested in the United States.
  - (4) Insurance, maintenance, and repair.—
    Nothing in this subsection shall affect the obligation
    of a concessioner to insure, maintain, and repair any
    structure, fixture, or improvement assigned to such
    concessioner and to insure that such structure, fix-

- ture, or improvement fully complies with applicable
- 2 safety and health laws and regulations.
- 3 (m) Rates and Charges to Public.—The reason-
- 4 ableness of a concessioner's rates and charges to the pub-
- 5 lic shall, unless otherwise provided in the bid specifications
- 6 and contract, be judged primarily by comparison with
- 7 those rates and charges for facilities and services of com-
- 8 parable character under similar conditions, with due con-
- 9 sideration for length of season, seasonal variance, average
- 10 percentage of occupancy, accessibility, availability and
- 11 costs of labor and materials, type of patronage, and other
- 12 factors deemed significant by the Secretary.
- 13 (n) Concessioner Performance Evaluation.—
- 14 (1) REGULATIONS.—As soon as practicable
- after the date of enactment of this Act, the Sec-
- retary shall publish, after an appropriate period for
- public comment, regulations establishing standards
- and criteria for evaluating the performance of con-
- 19 cessions operating within parks.
- 20 (2) Periodic Evaluation.—(A) The Sec-
- 21 retary shall periodically conduct an evaluation of
- each concessioner operating under a concession con-
- tract pursuant to this Act, as appropriate, to deter-
- 24 mine whether such concessioner has performed satis-
- factorily. In evaluating a concessioner's performance,

- the Secretary shall seek and consider applicable re-ports and comments from appropriate Federal, State, and local regulatory agencies, and shall seek and consider the applicable views of park visitors and concession customers. If the Secretary's per-formance evaluation results in an unsatisfactory rat-ing of the concessioner's overall operation, the Sec-retary shall provide the concessioner with a list of the minimum requirements necessary for the oper-ation to be rated satisfactory, and shall so notify the concessioner in writing.
  - (B) The Secretary may terminate a concession contract if the concessioner fails to meet the minimum operational requirements identified by the Secretary within the time limitations established by the Secretary at the time notice of the unsatisfactory rating is provided to the concessioner.
  - (C) If the Secretary terminates a concession contract pursuant to this section, the Secretary shall solicit proposals for a new contract consistent with the provisions of this Act.

## (o) Recordkeeping Requirements.—

(1) IN GENERAL.—Each concessioner shall keep such records as the Secretary may prescribe to enable the Secretary to determine that all terms of the

- concessioner's contract have been, and are being faithfully performed, and the Secretary or any of the Secretary's duly authorized representatives shall, for the purpose of audit and examination, have access to such records and to other books, documents, and papers of the concessioner pertinent to the contract and all the terms and conditions thereof as the Secretary deems necessary.
- 9 (2) General accounting office review.— 10 The Comptroller General of the United States or 11 any of his or her duly authorized representatives 12 shall, until the expiration of five calendar years after 13 the close of the business year for each concessioner, 14 have access to and the right to examine any perti-15 nent books, documents, papers, and records of the 16 concessioner related to the contracts or contracts in-17 volved.
- 18 (p) Exemption From Certain Lease Require-19 Ments.—The provisions of section 321 of the Act of June 20 30, 1932 (47 Stat. 412; 40 U.S.C. 303b), relating to the 21 leasing of buildings and properties of the United States, 22 shall not apply to contracts awarded by the Secretary pur-23 suant to this section.

1	(q) Authorization of Appropriations.—There is
2	authorized to be appropriated such sums as may be nec-
3	essary to carry out this Act.
4	SEC. 321. FEDERAL AVIATION ADMINISTRATION USER
5	FEES.
6	(a) User Funding of the Federal Aviation Ad-
7	MINISTRATION.—Section 48104(a) of title 49, United
8	States Code, is amended—
9	(1) in paragraph (1), by striking "; and" and
10	inserting a semicolon;
11	(2) in paragraph (2), by striking the period at
12	the end and inserting "; and; and
13	(3) by adding at the end the following:
14	"(3) any cost incurred by the Federal Aviation
15	Administration after September 30, 1999, that is
16	authorized by law.".
17	(b) Cost Recovery for Foreign Aviation Serv-
18	ICES AND CLARIFICATION OF OVERFLIGHT FEE AUTHOR-
19	ITY.—Section 45301 of title 49, United States Code, is
20	amended—
21	(1) in subsection (a)(2), by inserting "or to any
22	entity obtaining services outside the United States"
23	before the period; and
24	(2) by striking the period after "rendered" and
25	inserting ", including both direct and indirect costs,

- 1 as determined by the Administrator, using generally
- 2 accepted accounting principles and internationally

3 accepted economic principles.".

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